

Message Text

LIMITED OFFICIAL USE

PAGE 01 BRUSSE 03153 01 OF 02 171855Z
ACTION EUR-12

INFO OCT-01 AF-10 ARA-10 ISO-00 AID-05 CEA-01 CIAE-00
COME-00 EB-08 FRB-03 INR-10 NSAE-00 SP-02 STR-07
TRSE-00 LAB-04 SIL-01 OMB-01 INRE-00 SSO-00 HA-05
L-03 SS-15 NSCE-00 OES-07 DLOS-09 AGRE-00 OPIC-03
XMB-02 /119 W

-----075926 171941Z /50

O 171847Z FEB 78

FM AMEMBASSY BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 4980

INFO ALL EC CAPITALS

AMEMBASSY BISSAU

AMEMBASSY DAKAR

AMEMBASSY GEORGETOWN

AMEMBASSY KHARTOUM

AMEMBASSY KINGSTON

AMEMBASSY LUSAKA

AMEMBASSY MASERU

AMEMBASSY NOUAKCHOTT

AMEMBASSY SUVA

LIMITED OFFICIAL USE SECTION 01 OF 02 BRUSSELS 03153

USEEC

E.O. 11652: N/A

TAGS: EAID, EEC

SUBJ: EC COMMISSION'S PROPOSED GUIDELINES ON FUTURE
EC/ACP NEGOTIATIONS ON "LOME II"

REFS: (A) 77 BRUSSELS 19372; (B) BRUSSELS 2619; (C)
BRUSSELS 2739; (D) BRUSSELS 2150

1. SUMMARY: EC COMMISSIONERS, MEETING AT STRASBOURG
FEBRUARY 15, ENDORSED AN INITIAL COMMUNICATION TO EC
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BRUSSE 03153 01 OF 02 171855Z

COUNCIL ON PROPOSED COMMUNITY GUIDELINES FOR RENEGOTIATION
OF LOME CONVENTION. THESE GUIDELINES--SPELLING OUT
BROAD THEMES OF PRIORITY CONCERN TO EC--WERE TO BE
SUBMITTED TO EC COMMITTEE OF PERMANENT REPRESENTATIVES
(COREPER) FEBRUARY 16. COMMISSION DOCUMENT, WHICH EC
CONSIDERS CLASSIFIED, STATES THAT SUPPLEMENTAL DETAILS ON
MAJOR PROPOSALS WILL BE COMMUNICATED TO COUNCIL AT A

LATER DATE. EC COUNCIL APPROVAL OF FINAL NEGOTIATION MANDATE IS NOT EXPECTED UNTIL SHORTLY BEFORE CEREMONIAL OPENING OF EC-ACP NEGOTIATIONS IN JULY. COPY OF COMMISSION DOCUMENT IS BEING POUCHED TO EUR/RPE, MCLEAN. END SUMMARY.

2. COMMISSION'S PROPOSED GUIDELINES, OUTLINING MAJOR THEMES FOR INCLUSION IN EC MANDATE FOR NEGOTIATIONS WITH ACP STATES TO BEGIN LATE THIS YEAR, CONFORM ESSENTIALLY TO MISSION'S PROGNOSIS, REF (A). THEMES RECEIVING MAJOR EMPHASIS ARE: (A) HUMAN RIGHTS; (B) INDUSTRIAL AND COMMERCIAL COOPERATION, INCLUDING ACCESS TO EC MARKETS, ENCOURAGEMENT AND PROTECTION OF FOREIGN INVESTMENTS, AND PROTECTION OF LABOR STANDARDS; (C) DEVELOPMENT PROJECT ASSISTANCE. OTHER POINTS MENTIONED ARE: MARITIME FISHING POLICIES; STABEX IMPROVEMENT; AND ROLE OF EC/ACP INDUSTRIAL DEVELOPMENT CENTER IN PROMOTING SMALL INDUSTRY IN LDC'S. COMMISSION DOCUMENT EMPHASIZES THAT PRESENT GUIDELINES WILL BE SUPPLEMENTED AT A LATER DATE, AS APPROPRIATE, WITH MORE PRECISE DETAILS ON SPECIFIC NEGOTIATING POSITIONS.

3. HUMAN RIGHTS: COMMISSION COMMUNICATION, WHILE EMPHASIZING COMMUNITY ADHERENCE TO PRINCIPLE OF NON-INTERFERENCE IN INTERNAL AFFAIRS OF ITS PARTNERS, PROPOSES, AS REPORTED REF B, THAT: (A) A PREAMBULAR PARAGRAPH BE INSERTED IN CONVENTION REFERRING TO LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BRUSSE 03153 01 OF 02 171855Z

SIGNATORIES' EXPLICIT OBLIGATION TO RESPECT FUNDAMENTAL HUMAN RIGHTS; AND (B) A UNILATERAL EC DECLARATION BE ANNEXED TO CONVENTION, STATING THAT COMMUNITY RESERVES RIGHT TO CONDEMN PUBLICLY ANY VIOLATION OF PRINCIPLES CONTAINED IN PREAMBLE TO CONVENTION. THESE MEASURES, DOCUMENT CONTINUES, WILL PERMIT COMMUNITY "TO ENSURE THAT (DEVELOPMENT) AID IS ORIENTED EXCLUSIVELY TOWARD PROJECTS OR OTHER ACTIONS MEETING THE NEEDS OF THE (LDC) POPULATION..."

4. COMMERCIAL AND INDUSTRIAL COOPERATION:

(A) ACCESS TO EC MARKETS.

WHILE REAFFIRMING PRINCIPLE OF FREE ACCESS FOR RCP PRODUCTS TO COMMUNITY MARKETS, COMMISSION NOTES PROBLEMS OF ADJUSTMENT POSED BY EXTERNAL COMPETITION IN CERTAIN SECTORS (ESPECIALLY TEXTILES AND PETROLEUM PRODUCTS) AND CONCOMITANT NEED TO HELP LDCS CHANNEL INVESTMENT IN INDUSTRIES THAT WILL NOT POSE THREAT TO ECONOMIES OF EC-9. AS REPORTED REF (C), COMMISSION PROPOSES VOLUNTARY CONSULTATION MECHANISM BE INCLUDED IN NEW

CONVENTION, PERMITTING EXCHANGE OF INFORMATION ON SENSITIVE SECTORS. OBJECTIVE IS TO PROVIDE EARLY WARNING. TO GENERAL BENEFIT OF CONVENTION SIGNATORIES, IN CASE OF SATURATION OF A PARTICULAR MARKET. CONCERNING TRADE RECIPROCITY, DOCUMENT ASSERTS THAT ACP'S CONTINUE TO REMAIN FREE OF ANY OBLIGATION IN THIS REGARD, AT LEAST UNTIL 1985. HOWEVER, FUTURE EXTENSIONS OF LOME CONVENTION "WILL REQUIRE RE-EXAMINATION OF THIS QUESTION."

(B) ENCOURAGEMENT AND PROTECTION OF FOREIGN INVESTMENT. PROPOSALS UNDER THIS HEADING CONFORM TO THOSE PRESENTED IN SEPARATE COMMISSION COMMUNICATION TO COUNCIL

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BRUSSE 03153 02 OF 02 171902Z
ACTION EUR-12

INFO OCT-01 AF-10 ARA-10 ISO-00 AID-05 CEA-01 CIAE-00
COME-00 EB-08 FRB-03 INR-10 NSAE-00 SP-02 STR-07
TRSE-00 LAB-04 SIL-01 OMB-01 INRE-00 SSO-00 HA-05
L-03 SS-15 NSCE-00 OES-07 DLOS-09 AGRE-00 OPIC-03
XMB-02 /119 W

-----076164 171940Z /50

O 171847Z FEB 78
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC IMMEDIATE 4981
INFO ALL EC CAPITALS
AMEMBASSY BISSAU
AMEMBASSY DAKAR
AMEMBASSY GEORGETOWN
AMEMBASSY KHARTOUM
AMEMBASSY KINGSTON
AMEMBASSY LUSAKA
AMEMBASSY MASERU
AMEMBASSY NOUAKCHOTT
AMEMBASSY SUVA

LIMITED OFFICIAL USE SECTION 02 OF 02 BRUSSELS 03153

USEEC

(REPORTED REF (D)), TAKING INTO ACCOUNT "SOVEREIGN RIGHT OF HOST COUNTRY REGARDING ADDITION AND INSERTION OF FOREIGN INVESTMENTS IN THEIR ECONOMIC DEVELOPMENT POLICIES AND NECESSITY FELT BY PRIVATE FOREIGN INVESTORS

TO BE PROTECTED AGAINST NON-COMMERCIAL RISKS."
INVESTMENT PROTECTION WOULD BE ASSURED BY CLAUSES INSERTED
IN NEW CONVENTION:

--UNDERLINING IMPORTANCE OF PRIVATE INVESTMENT IN
DEVELOPMENT PROCESS;
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BRUSSE 03153 02 OF 02 171902Z

--DEFINING BASIC RULES GOVERNING BEHAVIOR OF MULTINATION-
ALS;
--OPENING POSSIBILITY OF ESTABLISHING WITH ACP'S ON A
VOLUNTARY BASIS SPECIFIC ACCORDS PROTECTING CERTAIN EC
INVESTMENT PROJECTS OF MUTUAL INTEREST;

--SETTING UP CONCILIATION PROCEDURES IN THE EVENT OF
DISPUTES.

(C) PROTECTION OF LABOR STANDARDS.

DISCUSSION OF THIS ISSUE PARALLELS CHEYSSON'S VIEWS
REPORTED REF (C).

5. DEVELOPMENT ASSISTANCE: COMMISSION PROPOSES THAT
EXISTING PROCEDURES UNDER THIS
HEADING BE CONTINUED IN LOME II, PARTICULARLY AS REGARDS
PRIORITY TREATMENT FOR LEAST DEVELOPED AMONG ACP'S.
IN ADDITION, PROJECTS MEETING "BASIC HUMAN NEEDS" OF
POPULATION ARE TO BE ENCOURAGED. OTHER SUGGESTED
IMPROVEMENTS IN EC APPROACH TO PROJECT AID UNDER NEW
CONVENTION ARE: (A) BETTER COORDINATION OF DEVELOPMENT
ASSISTANCE INSTRUMENTS, INCLUDING INDUSTRIAL PROMOTION,
COMMERCIAL POLICY, ETC; (B) MULTIDONOR FINANCING AND
(C) ELEVATION TO FIFTEEN PERCENT PROPORTION OF TOTAL
PROGRAMMABLE FUNDS FOR REGIONAL PROJECTS. WHILE THE
VOLUME OF TOTAL AID UNDER LOME II WILL BE SETTLED "DURING
THE FINAL PHASE OF THE NEGOTIATIONS", COMMISSION PROPOSES
EC BEST EFFORTS TO MAINTAIN REAL VALUE AT LEVELS ATTAINED
IN EXISTING CONVENTION. ALSO, BUDGETIZATION OF FUTURE
EUROPEAN DEVELOPMENT FUND RESOURCES, AS SUGGESTED BY
EUROPEAN PARLIAMENT, IS ENDORSED.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 BRUSSE 03153 02 OF 02 171902Z

6. COMMISSION'S PROPOSED NEGOTIATING POSITION ALSO
DEVOTES CONSIDERABLE ATTENTION TO ECONOMIC BACKDROP

IMPINGING ON FORTHCOMING NEGOTIATIONS. DOCUMENT POINTS OUT THAT NOT ONLY IS NORTH-SOUTH DIALOGUE PROGRESSING SLOWLY BUT PRESENT "ECONOMIC CRISIS CLOUDS THE HORIZON AND DIMINISHES ALL NATURE OF INITIATIVES BY THE COMMUNITY." COMMISSION THUS CONCLUDES THAT IT WOULD BE RASH TO ATTEMPT, THIS EARLY AND UNDER SUCH DIFFICULT CIRCUMSTANCES, ANOTHER GRAND STEP FORWARD (ON THE SCALE OF LOME I). "PROGRESS CAN AND MUST BE MADE, ERRORS RECTIFIED, AND ADDITIONS INCLUDED." "BUT THE ESSENTIAL OBJECT OF THE NEGOTIATION MUST BE, IN THE COMMISSION'S VIEW, TO CONSOLIDATE AND REINFORCE THE (EXISTING) LOME CONVENTION.

7. COMMENT: WHILE MANY IDEAS CONTAINED IN COMMISSION'S MEMORANDUM TO EC COUNCIL HAVE BEEN DISCUSSED IN LOCAL COMMUNITY CIRCLES OVER PAST FEW MONTHS, MISSION BELIEVES THAT COMMISSION PROPOSALS WILL CONTINUE TO EVOLVE AS FEEDBACK IS RECEIVED BOTH FROM MEMBER STATES AND ACP GOVERNMENTS. DOCUMENT ITSELF EMPHASIZES PRELIMINARY NATURE OF COMMISSION'S IDEAS, AND THIS, TOGETHER WITH REPORTS WE HAVE GLEANED FROM A FEW PERMEDELS REGARDING LIKELY MEMBER STATE REACTION, LEADS US TO BELIEVE THAT FINAL EC NEGOTIATING MANDATE COULD BE CONSIDERABLY ALTERED FROM PRESENT PRELIMINARY COMMISSION COMMUNICATION. END COMMENT. HINTON

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CIVIL AVIATION, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 17 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BRUSSE03153
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780074-0609
Format: TEL
From: BRUSSELS USEEC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780243/aaaabkgt.tel
Line Count: 248
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9c5d47d5-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 77 BRUSSELS 19372, 78 BRUSSELS 2619
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 apr 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3565996
Secure: OPEN
Status: NATIVE
Subject: EC COMMISSION'S PROPOSED GUIDELINES ON FUTURE EC/ACP NEGOTIATIONS ON "LOME II"
TAGS: EAID, EEC
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/9c5d47d5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014